

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
154-38 (COR) As amended by the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement; and further amended on the Floor.	Telo T. Taitague	AN ACT TO <i>AMEND</i> § 3102 AND <i>ADD</i> A NEW § 3102.1(h) TO CHAPTER 3, TITLE 3, AND <i>AMEND</i> § 3103.3(c)(1) OF CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING DOCUMENTARY PROOF OF UNITED STATES CITIZENSHIP TO ALIGN GUAM VOTER REGISTRATION PRACTICES WITH FEDERAL ELECTION INTEGRITY STANDARDS.	6/17/25 3:41 p.m.	6/25/25	Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement.	Request: 6/25/25 Waiver: 6/27/25	7/9/25 9:00 a.m.	7/15/25 As Amended.	
	SESSION DATE	TITLE	DATE PASSED	TRANSMITTED	DUE DATE	PUBLIC LAW NO.	DATE SIGNED	NOTES	
	7/28/25	AN ACT TO <i>AMEND</i> § 3102(a) AND <i>ADD</i> A NEW § 3102.1(h) TO CHAPTER 3, TITLE 3, AND <i>AMEND</i> § 3103.3(c)(1) OF CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING DOCUMENTARY PROOF OF UNITED STATES CITIZENSHIP TO ALIGN GUAM VOTER REGISTRATION PRACTICES WITH FEDERAL ELECTION INTEGRITY STANDARDS.	7/31/25	8/6/25	8/18/25	38-58	8/18/25	Received: 8/18/25 Mess and Comm. Doc. No. 38GL-25-1069	

LOURDES A. LEON GUERRERO
GOVERNOR



JOSHUA F. TENORIO
LT. GOVERNOR

UFISINAN I MAGA'HÅGAN GUÅHAN
OFFICE OF THE GOVERNOR OF GUAM

38GL-25-1069
OFFICE OF THE SPEAKER
FRANK F. BLAS JR.

Transmitted via email to speakerblas@guamlegislature.gov

August 18, 2025

AUG 18 2025

Time: 4:30 pm
Received: [Signature]

HONORABLE FRANK F. BLAS JR., Speaker
I Mina'trentai Ocho na Liheslaturan Guåhan
38th Guam Legislature
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

Re: Bill No. 153-38 (COR), "AN ACT TO AMEND §§ 4102 AND 4104 OF CHAPTER 4, TITLE 3, GUAM CODE ANNOTATED, RELATIVE TO MODERNIZING PRECINCT REALIGNMENT AND THE COMPOSITION OF PRECINCT BOARDS."

Bill No. 154-38 (COR), "AN ACT TO AMEND § 3102(a) AND ADD A NEW § 3102.1(h) TO CHAPTER 3, TITLE 3, AND AMEND § 3103.3(c)(1) OF CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING DOCUMENTARY PROOF OF UNITED STATES CITIZENSHIP TO ALIGN GUAM VOTER REGISTRATION PRACTICES WITH FEDERAL ELECTION INTEGRITY STANDARDS."

Håfa Adai Mister Speaker,

Last month, the Guam Legislature passed two pieces of legislation aimed at addressing local election practices. Bill No. 153-38 amends the voter threshold per precinct from "substantially over 800" to 1,200. The outlined benefits of reducing overhead costs and accommodating current voter behavior help GEC prepare for the upcoming election cycle.

Bill No. 154-38 reinstates the requirement for documentary proof of U.S. citizenship as part of the voter registration process. GEC provided testimony that it has already begun verifying citizenship documentation since March 2025, contrary to the current local law and a federal preliminary injunction. However, this step anticipates aligning Guam's laws with potential changes to election requirements by the federal government.

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To: The Hon. Frank Blas, Jr., *Speaker*
Fr: The Hon. Joshua F. Tenorio, *Acting Governor of Guam*
Date: August 18, 2025
Re: Bill No. 153-38 (COR) and 154-38 (COR)

Page 2 of 2

For these reasons, I sign Bill No. 153-38 and Bill No. 154-38 into law as ***Public Law 38-57*** and ***Public Law 38-58***, respectively.

Senseramente,



JOSHUA F. TENORIO

I Åkto Maga'låhen Guåhan

Acting Governor of Guam

Enclosure: Bill No. 153-38 (COR), nka P.L. 38-57

Bill No. 154-38 (COR), nka P.L. 38-58

cc via email: *Honorable* Lourdes A. Leon Guerrero, *Maga'hågan Guåhan*, Governor of Guam
Compiler of Laws



38GL-25-1069

Messages and Communications

RECEIVED

COMMITTEE ON RULES

August 18, 2025

8:05 p.m.

Marie Crisostomo

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO *I MAGA'HÅGAN GUÅHAN*

This is to certify that **Bill No. 154-38 (COR)**, “AN ACT TO *AMEND* § 3102(a) AND *ADD* A NEW § 3102.1(h) TO CHAPTER 3, TITLE 3, AND *AMEND* § 3103.3(c)(1) OF CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING DOCUMENTARY PROOF OF UNITED STATES CITIZENSHIP TO ALIGN GUAM VOTER REGISTRATION PRACTICES WITH FEDERAL ELECTION INTEGRITY STANDARDS,” was on the 31st day of July 2025, duly and regularly passed.



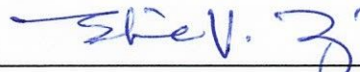
Frank F. Blas, Jr.
Speaker

Attested:



V. Anthony Ada
Acting Legislative Secretary

This Act was received by *I Maga'hågan Guåhan* this 6th day of August, 2025, at 7:58 o'clock A.M.



Assistant Staff Officer
***Maga'håga's* Office**

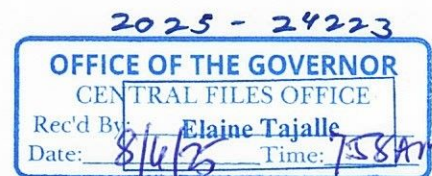
APPROVED:



JOSHUA F. TENORIO
ACTING GOVERNOR OF GUAM

Date: August 18, 2025

Public Law No. 38-58



I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 154-38 (COR)

As amended by the Committee on Economic Investment,
Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement;
and further amended on the Floor.

Introduced by:

Telo T. Taitague
Eulogio Shawn Gumataotao
Shelly V. Calvo
Frank F. Blas, Jr.
Vincent A.V. Borja
Jesse A. Lujan
V. Anthony Ada
Chris Barnett
Christopher M. Dueñas
Tina Rose Muña Barnes
William A. Parkinson
Sabrina Salas Matanane
Joe S. San Agustin
Therese M. Terlaje

AN ACT TO *AMEND* § 3102(a) AND *ADD* A NEW § 3102.1(h) TO CHAPTER 3, TITLE 3, AND *AMEND* § 3103.3(c)(1) OF CHAPTER 3, TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING DOCUMENTARY PROOF OF UNITED STATES CITIZENSHIP TO ALIGN GUAM VOTER REGISTRATION PRACTICES WITH FEDERAL ELECTION INTEGRITY STANDARDS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that preserving the integrity of elections is essential to upholding the principles of

1 democracy and maintaining the public's trust in government institutions. Under both
2 federal and territorial law, the right to vote is reserved exclusively for United States
3 citizens.

4 *I Liheslaturan Guåhan* further finds that as it currently stands, voter
5 registration procedures in Guam require applicants to submit an affidavit of
6 registration before an authorized registration clerk or in accordance with absentee
7 procedures, as established in Title 3 of the Guam Code Annotated. While applicants
8 must declare under penalty of perjury that they are U.S. citizens, the law as it is does
9 not mandate the submission of documentary proof of citizenship.

10 *I Liheslaturan Guåhan* further finds that on March 25, 2025, President Donald
11 J. Trump issued Executive Order 14248, titled "Preserving and Protecting the
12 Integrity of American Elections." The Order directs federal agencies to strengthen
13 voter registration requirements by mandating documentary proof of U.S. citizenship
14 and identity verification through the national mail voter registration form. It further
15 encourages states and territories to adopt similar requirements to protect election
16 integrity and public trusts.

17 *I Liheslaturan Guåhan* further finds that while Guam is not a state, the
18 governing body is committed to upholding the highest standards of electoral
19 integrity and to align territorial practices with evolving national policy. In light of
20 Executive Order 14248, *I Liheslatura* finds it necessary to modernize Guam's voter
21 registration laws to require valid, documentary proof of U.S. citizenship and
22 government-issued photo identification as conditions of voter eligibility.

23 Therefore, it is the intent of *I Liheslaturan Guåhan* to authorize the Guam
24 Election Commission (GEC) to implement these requirements, including the
25 verification of documents, secure storage of citizenship and identification records,
26 and necessary procedural adjustments to strengthen Guam's commitment to lawful,

1 secure, and transparent elections and ensure compliance with national election
2 integrity standards.

3 **Section 2.** § 3102(a) of Chapter 3, Title 3, Guam Code Annotated, is hereby
4 *amended* to read:

5 “(a) No person shall be registered as a voter, except by affidavit of
6 registration made before an authorized registration clerk or, in the case of an
7 absentee voter, pursuant to the provisions of Chapter 10 of this Title.

8 (1) Before such affidavit shall be made, the person *shall* state
9 if he or she is currently registered to vote in any other jurisdiction(s). If
10 that person answers affirmatively, that person shall identify said
11 jurisdiction and complete and sign an attested statement on a form
12 provided by the Commission which requests the cancellation of that
13 person’s registration, and which *shall* be forthwith forwarded by the
14 Commission to that jurisdiction. If that person answers negatively, that
15 person *shall* nonetheless identify the jurisdiction in which that person
16 last voted.

17 (2) No registration clerk shall register any person except upon
18 presentation of written evidence from the person applying for
19 registration that they are a citizen of the United States who will be *at*
20 *least* eighteen (18) years of age on the date of the next election to be
21 conducted by the Commission, and that the person is a resident of
22 Guam. A copy of the evidence of citizenship and identification
23 submitted by the applicant shall be attached to the registration form or
24 absentee ballot application.

25 (3) Written evidence of U.S. Citizenship for the purpose of
26 this section shall include:

27 (A) U.S Passport; or

1 (B) Certificate of U.S. Citizenship; Certificate of
2 Naturalization; or

3 (C) A combination of one (1) document from list (i) and
4 one (1) document from list (ii) as follows:

5 (i) Acceptable primary documents:

6 (aa) certification of birth abroad issued by
7 the Department of State.

8 (bb) original or certified copy of a birth
9 certificate issued by a state, county, municipal
10 authority, commonwealth district or outlying
11 possession of the United States bearing an official
12 seal;

13 (cc) Native American Tribal document;
14 and

15 (dd) U.S. Citizen ID Card.

16 (ii) Acceptable secondary documents:

17 (aa) driver's license or ID card issued by a
18 state or outlying possession of the United States;
19 provided, it contains a photograph or information
20 such as name, date of birth, sex, height, eye color
21 and address;

22 (bb) ID card issued by Federal, state or
23 local government agencies or entities; provided, it
24 contains a photograph or information, such as name,
25 date of birth, sex, height, eye color and address;

26 (cc) school ID card with photograph;

(dd) voter's registration card; U.S. Military card or draft record; military dependent's ID card; or

(ee) U.S. Coast Guard Merchant Mariner Card.

(4) The affidavit of registration form by the applicant *shall* contain:

(A) that applicant's given name, middle name, if any, and surname;

(B) the street name and number, municipality or lot number, and municipality where that person resides on Guam;

(C) that the person declares under penalty of perjury that he or she is a citizen of the United States who will be at least eighteen (18) years of age on the date of the next election to be conducted by the Commission;

(D) that the person has been a resident of Guam for *not less* than thirty (30) days immediately preceding the date on which the next election will be held;

(E) that applicant's complete mailing address, if different from the residence address, including post office address, city or town, zip code or other designation used by that person for receiving mail. The form *shall* also include a line for the applicant's e-mail address (optional to applicant);

(F) that applicant's telephone number;

(G) that applicant's place of birth;

(H) that applicant's date of birth;

1 (I) the statement: "Unlawful Registration is a Crime.
2 Any person who willfully causes, procures or allows himself or
3 herself or any person to be registered as a voter, knowing himself
4 or herself or the other person not to be entitled to registration, is
5 guilty of a felony of the third degree."

6 (J) the signature of the applicant; and

7 (K) if the applicant is unable to sign the form, a
8 statement that the affidavit was completed according to the
9 applicant's direction."

10 **Section 3.** A new § 3102.1(h) is hereby *added to* Chapter 3, Title 3, Guam
11 Code Annotated, to read:

12 "(h) An electronic voter registration application shall not be approved
13 unless the applicant submits written evidence of U.S. citizenship in
14 accordance with § 3102 (a)(3) The Guam Election Commission shall
15 provide a secure method for applicants to upload such documentation or,
16 alternatively, may verify that such document was previously submitted and
17 remains on record."

18 **Section 4.** § 3101.3(c)(1) of Chapter 3, Title 16, Guam Code Annotated, is
19 hereby *amended* to read:

20 "(1) The voter registration application shall contain the applicant's
21 name, residence address, mailing address if different from residence address,
22 date of birth, and the applicant's signature and the date of affixation of
23 signature, and may include any other information, certifications, and
24 declarations, including those made under the penalty of perjury, that may be
25 required by the Guam Election Commission in order to administer a single
26 and unified system of voter registration in accordance with applicable local
27 and federal laws which shall enable duly registered voters to vote in all

1 elections in their respective municipality, division or districts, including,
2 elections for federal officers. The voter registration application must also
3 include the statement that unlawful voter registration is a crime and any person
4 who willfully causes, procures or allows himself or herself or any person to
5 be registered as a voter, knowing himself or herself or other person not to be
6 entitled to registration, is guilty of a felony of the third degree. A copy of
7 written evidence of U.S. citizenship pursuant to § 3102 of Chapter 3, Title 3,
8 Guam Code Annotated shall be attached to the voter registration application.”

9 **Section 5. Severability.** If any provision of this Act or its application to any
10 person or circumstance is found to be invalid or inorganic, such invalidity shall not
11 affect other provisions or applications of this Act that can be given effect without
12 the invalid provision or application, and to this end the provisions of this Act are
13 severable.

14 **Section 6. Effective Date.** This Act shall be effective upon enactment.